

TITLE OF REPORT: Children and Young People 0-19 Framework

Purpose of the Report

- 1.0 To seek the views of the Health and Wellbeing Board on the approach proposed for the 0-19 delivery framework and to note progress to date.

Background

- 2.0 A report was presented to the Health and Wellbeing board in April 2015 to outline the governance arrangements for Gateshead Children's Strategic Commissioning Group, including an overview of the functions and membership of the group. The Health and Wellbeing Board approved the proposed approach for the 0-19 framework.
- 2.1 This paper sets out a shared vision for the Children and Young People Strategic Commissioning Group in Gateshead. The principles for delivery and services in scope are outlined in Appendix A. It is proposed that organisations will work collaboratively with children, young people and their families using a whole system approach to improve services and outcomes. The approach links and builds upon the initial work carried out by 'Peopletoo' to inform the future transformation of Children's Services and Adult Social Care.

Current Progress

- 3.0 Gateshead's current children's commissioning arrangements across the system since NHS reorganisation are fragmented. Gateshead has chosen to address this by working together with relevant commissioners and service leads to look at opportunities for integration and effective and efficient delivery.
- 3.1 Currently Public Health commissions a number of contracts focussing on improving the health and wellbeing outcomes for children, young people and their families. From 1st October 2015, Public Health Gateshead Council became the responsible commissioner for 0-19 services, including the Healthy Child Programme (Health Visiting, Family Nurse Partnership and School Nursing). The change in commissioning arrangements provides a real opportunity for alternative delivery models and improved integration of children, young people and family services.
- 3.2 The approach for a 0-19 framework in Gateshead is based on a clear strategic vision endorsed by key organisations. The following principles for working have been agreed by Gateshead Children's Strategic Commissioning Group:

1. The development of a shared information and intelligence base which is outcomes focused, from which to understand the needs of children and young people, which incorporates the perspectives of young people themselves.
2. Synchronise the commissioning cycle of needs assessment, priority setting, development of commissioning plans and service delivery and the monitoring of impacts and performance
3. Develop a shared approach to engagement of children, young people and families in the planning, design and delivery of services.
4. Using evidence based interventions to adopt a strategy of 'early Intervention or early help' tackling problems at the earliest point, preventing escalation and the need for high cost and intensive service response at point of crisis.
5. Ensure the Local Safeguarding Children Board requirements for safeguarding children are fully met through all commissioning activities overseen by the group.
6. A commitment to achieve shared high level outcomes for children, young people and families in Gateshead e.g school readiness.

3.3 Prevention and Early Intervention Approach

- 3.4 The approach links to the regional work initiated by the Regional Directors of Public Health on 'Sector Led Improvement' for the best start in life, which is in its initial planning stage. The 1001 critical daysⁱ manifesto published in February 2015, makes reference to primary prevention and the opportunity to build on the troubled families work with a pre-troubled families programme. The Healthy Child pathway is the golden thread that runs through the 0-19 agenda and provides a real opportunity for further integration for the system in Gateshead.
- 3.5 The approach for the 0-19 framework supports the Gateshead Prevention and Early Intervention Strategy (2013-2016) which highlights that Gateshead has prioritised early intervention and prevention as a key 'system improvement'. The strategy includes priorities for prevention and early intervention, which includes co design and engaging young people and communities; early years and the best start in life; risk identification and integrated approaches.

4.0 A Framework for Delivery

- 4.1 A defined delivery model is required; using a co-production approach to ensure strategic support is achieved. Initial thinking has been discussed with strategic leads and the strategic commissioning group regarding potential models that could be created, adapted or rejected.
- 4.2 The early development of a community and borough based model to support the 0-19 delivery framework, provides the basis for tracking of delivery, management, performance and outcomes is based on an extended 'Families Gateshead' approach. The potential scope of services included in the 0-19 service model are

noted in Appendix B. An outline of early thinking around the potential model including a community and borough based model is outlined below.

4.3 **Community Model** - Locality working which seeks to integrate the activities of a range of diverse teams. The focus will be on universal prevention, early interventions and targeted intervention when additional needs are identified for children, young people or families but a specialist service is not required. Locality teams would usually be the lead practitioner, carrying out a common assessment framework (CAF) and implementing a team around the family, multi disciplinary input.

4.4 **Borough based services** – Community locality teams, will be supported by Borough specialist services, The specialist services would provide specialist input for complex decision making and supporting universal services to support families with complex needs. Borough based services would often not be the lead practitioner but would support the 'Team around the Family' to deliver the relevant intervention to achieve the outcomes necessary to enable the family to return to universal service provision.

4.5 **Outcomes**

The work is to be underpinned by key high level measurable outcomes, to help determine and shape the future direction of travel. The outcomes link to the Public Health Outcomes Framework, Guide To Early Years Profile and the NHS Outcomes Framework, examples include school readiness, including ready to learn at two and ready for school at 5 and child poverty. A number of primary outcome indicators within the 0-19 framework will underpin the strategic outcomes e.g. breast feeding rates, excess weight.

4.6 **0-19 Workshop**

A consultation workshop was organised by Gateshead's Children and Young People's Strategic Commissioning Group, in October 2015 with key stakeholders for children, young people and families to:

- Share initial thinking and ideas around the future development of 0-19 services in Gateshead.
- Stimulate discussion and invite comment on the current and future state of the 0-19 framework.
- Ensure plans developed following the workshop; reflect the views and discussions of partners and stakeholders.

4.7 The workshop provided feedback on some initial key themes:

- A review of existing models is needed, to reflect what has worked, what hasn't worked, what has not been tried before in Gateshead and new models being implemented elsewhere.
- Ensure services respond to changing needs and demand. The model should enable fluidity and resource flexing into areas that have increased need and demand for services.

- Locality models may not involve one building, one management structure or one IT system, but a range of services working within local community venues, sharing resources and working in partnership to deliver a service. Therefore premises, professional boundaries and identity, and management structures should not act as a barrier for change.
- The service locality model could be based on geographical location, population need, structures such as schools or GP practice.
- Use of existing services for integrated working with children's services – using Team Around the Family and Common Assessment Framework – Families Gateshead model – lead practitioner
- There are a number of options to consider in relation to locality/community working arrangements. It is important to have a system that meets the needs of children, young people and their families, which ensure resources are flexed to work in a more co-ordinated way across the whole system.
- Need to acknowledge depleting resources and finances, how we can work more effectively in an integrated way.
- Family must be at heart of what we do and central to all interventions as part of the model.
- If we require transformational change then contracts must be for longer to enable providers to ensure this.
- The locality model should enable the workforce to network across a smaller geographical area, working with key partners and services providing clear points of contact within those communities.
- The 0-19 delivery framework will need to ensure appropriate levels of support are provided at the right time, in the right place by a properly planned and educated workforce

5.0 **Next Steps**

- 5.1 The Gateshead Children and Young People's Commissioning Group need to continue to progress detailed planning around the new model following the workshop event with stakeholders. This will be informed by key themes emerging from discussions on the future 0-19 framework.
- 5.2 To help facilitate locality/community working, mapping of current provision is required to inform further planning and development. Key services and stakeholders will be involved in the mapping to capture services available across Gateshead serving families with children aged 0-19.
- 5.3 An engagement strategy and communication plan is required to engage with providers, key partners as well as families, children and young people across Gateshead regarding future delivery models.
- 5.4 There have been significant reductions in funding across the public sector, including the Council and CCG. The Council are about to consult on savings proposals for the next 5 years and this may impact upon the 0-19 area and needs to be considered in the scope of the work. In moving forward there is great emphasis in partners working together to ensure our resources are being spent in the best way to improve outcomes.

5.5 A procurement timescale has been developed by Gateshead Council for the 0-19 public health commissioned services (school nursing, health visiting and family nurse partnership), with the new service start date, commencing in April 2017. A number of key tasks need to be progressed as part of the procurement planning.

6.0 **Recommendations**

The Health and Wellbeing Board is asked to note the work underway on the 0-19 framework by The Children and Young People's Strategic Group and to comment on progress.

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Proposal for Service Delivery System for Children 0-19

The vision will be achieved by implementing an integrated approach to the design and delivery of services for children, young people and families for the 0-19 agenda, which include the following principles:

- a. Enables children, young people and families to have a voice in the services they need.
- b. Promote a pro-active early intervention
- c. Gets the right support to the right people at the right time
- d. Reduces the need for more specialist interventions
- e. Promotes whole family approaches, avoiding a referral culture
- f. Prevents fragmentation of services
- g. Prevents duplication of work and increases efficiency
- h. Provides for best use of resources and achieves value for money
- i. Provides greater accountability
- j. Reduces health inequalities
- k. Based on evidence base and good practice.

0-19 Framework- Potential service areas in the scope

<p>Public Health</p> <ul style="list-style-type: none"> • Health visiting • Family nurse partnership • Public health midwife • Infant feeding co-ordinator • Child safety/accident prevention • School nursing • Childhood obesity service • Healthy Schools Provision • Integrated Sexual Health Service • Young People’s drug and alcohol service. • CAMHS Tier 2 	<p>Clinical Commissioning Group</p> <ul style="list-style-type: none"> • Community Midwives • CAMHS • Therapies (Physio, OT, SALT). • Children’s Community Nursing • Dietetics • Community Paediatricians • Abortion Services • Maternity Services • Acute Paediatrics • Safeguarding • Looked After Children
<p>Children’s Services</p> <ul style="list-style-type: none"> • Children centre staff • Family support • Youth and community • Social Workers • Youth Offending Team • SEND • Parenting offer • LSCB arrangements 	<p>NHS England</p> <ul style="list-style-type: none"> • Vaccinations and immunisations • Child Health Information Systems • GP Contract

ⁱ DfE (2013) Conception to age 2 –the age of opportunity, Wave Trust